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E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: AGENDA FOR HIGH LEVEL EXERCISE PLANNING GROUP

-- ON HILEX 7 IN COEC, MAY 14, 1975

REF: USNATO 2174

1. FOLLOWING IS GUIDANCE FOR COEC HIGH LEVEL EXERCISE
PLANNING GROUP (HLEPG) MEETING MAY 14 ON HILEX-7.

2. ITEMS I AND II: WE FIND THE DOCUMENTS SO FAR DEVELOPED
TO BE VERY GOOD AS FAR AS THEY GO. THEY WILL NEED TO BE
STRENGTHENED SUBSTANTIALLY WITH ECONOMIC BACKGROUND/
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SCENARIO ITEMS FOR THE RESOURCE PROBLEMS CHOSEN TO BE

PLAYED. US REPRESENTATIVES SHOULD ALSO STRESS IN HLEPG NEED FOR AN ADEQUATE AMOUNT OF ACTION ITEMS FOR THE NATIONAL CELLS PLAYING HILEX-7.

3. ITEM III: US REPRESENTATIVES SHOULD BE GUIDED, INSOFAR AS CONSIDERATION OF MULTINATIONAL IMPLICATIONS MAKES THIS FEASIBLE, BY FOLLOWING PRIORITY LISTING OF THE RESOURCE PROBLEMS CONTAINED IN AC/237-D/137 WHICH WILL BE CONSIDERED BY HLEPG. USG AGENCIES INVOLVED REALIZE SELECTING ALL THESE PROBLEMS FOR 5-DAY TIME FRAME IS NOT POSSIBLE.

ON THE OTHER HAND, DEFERRING TO ALL POSSIBLE OBJECTIONS AND CHOOSING TOTALLY NON-CONTROVERSIAL ITEMS WILL NOT BENEFIT NATO AND NATIONAL PLAYERS.

RESOURCE AREA	SHORTAGES AND ACTIONS
1) AGRICULTURAL PRODUCTS	FOOD GRAINS
2) TRANSPORTATION	AIRLIFT AND SHIPPING SUPPORT
3) OIL PRODUCTS	DIESEL AND JET FUELS
4) ARMAMENTS	AMMUNITION
5) NATO ORGANIZATION	PREPARATION FOR ACTIVATION
-- OF CSA	
6) ESSENTIAL MINERALS	COPPER AND CHROME
7) ESSENTIAL PRODUCTS	BALL BEARINGS
8) INTERNATIONAL TRADE	ANALYSIS OF POTENTIAL
-- MECHANISMS	BOTTLENECKS

4. FOLLOWING IS TEXT OF DRAFT SPEAKING PAPER TO BE USED IN THIS CONNECTION:

IN THE INTEREST OF MAXIMIZING THE TRAINING BENEFITS AND LESSONS LEARNED FROM THE PLANNED HILEX 7 EXERCISE, THE U.S. DESIRES THAT THE RESOURCE PLAY BE FOCUSED ON A FEW SPECIFIC CLEARLY DEFINABLE ACTION ITEMS (RESOURCES OR SERVICES) WHICH CAN BE REALISTICALLY PLAYED WITH THE STAFF AND BUDGET RESOURCES WE ESTIMATE TO BE AVAILABLE.

SPECIFIC ITEMS WERE SELECTED SO THAT EXERCISE ACTION AND REACTION IN ONE PRODUCT WOULD BE REPRESENTATIVE OF A WHOLE
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CLASS OF RESOURCE ITEMS OR ACTIONS. IN THIS WAY, THE PARTICIPANTS WILL BE AFFORDED TRAINING IN ONE OR MORE RESOURCE AREAS WITHOUT BECOMING TOTALLY PREOCCUPIED WITH INDEPTH TECHNICAL RESOURCE ACTIVITY. IN ADDITION, THE U.S. PROPOSAL WOULD HELP SURFACE THE DESIRED INTERDEPENDENCE RELATIONSHIPS AND ACTIONS BETWEEN THE VARIOUS SPECIFIC RESOURCE ITEMS WITHOUT THE TECHNICAL COMPLEXITIES OF PLAYING WHOLE RESOURCE OR SERVICE AREAS.

THE U.S. NOTES THAT EXERCISING THE LISTED RESOURCES OR ITEMS WITHIN THOSE RESOURCES, WILL SURFACE THE COMPLEX INTERRELATIONSHIPS WHICH EXIST BETWEEN THESE RESOURCES. THIS WILL INCLUDE A MATRIX OF DEMANDS FOR MANPOWER, TRANSPORTATION, TIME, SPACE, AND MANAGEMENT ORGANIZATION. SOME OF THESE ITEMS ARE CENTRAL IN THAT THEIR ABSENCE OR SHORTAGE HAS A DOMINO EFFECT ON MANY OTHER RESOURCE ACTIVITIES. EXAMPLE, FOOD AND ITS IMPACT ON ALL HUMAN

ACTIVITY; OIL AND ITS IMPACT ON TRANSPORTATION; ETC.

THE SPECIFIC REPRESENTATIVE ACTION ITEMS ARE PROPOSED IN THE ORDER OF PRIORITY LISTED AS FOLLOWS:

1) FOOD GRAINS - FOOD GRAINS ARE UNIVERSALLY USED IN EUROPE AND NORTH AMERICA AND SHORTAGES OF GRAIN IN EUROPE WOULD CAUSE HARDSHIP ON ALL NATO NATIONS AS CLAIMANTS OR SUPPLIERS. GRAIN SHORTAGES WOULD HAVE IMPLICATIONS ACROSS THE WHOLE SPECTRUM OF EMERGENCY ACTIVITIES. THIS IN OUR OPINION IS THE HIGHEST PRIORITY ITEM.

2) NATO AIRLIFT - SHIPPING TO SUPPORT US DEPLOYMENT AND REINFORCEMENT PRIOR TO OUTBREAK OF HOSTILITIES. VAST AMOUNTS OF UNIT EQUIPMENT AND SUPPLIES WOULD BE REQUIRED IN ANY MAJOR REINFORCEMENT OF NATO. CURRENT US PLANS PLACE HEAVY RELIANCE ON HOST NATION SUPPORT FOR THE RESOURCES TO OPERATE THIS LOC. IT WOULD BE USEFUL TO TEST THE MEANS AND PROCEDURES FOR OBTAINING THESE RESOURCES. ADDITIONALLY, EXERCISE PLAY SHOULD ENVISAGE CONDITIONS WHEN CIVIL AND MILITARY REQUIREMENTS ARE COMPETING FOR THE SAME LOC RESOURCES, I.E., SHIPPING, PORT FACILITIES, SURFACE TRANSPORTATION, CONSTRUCTION, LABOR AND TELE-CONFIDENTIAL

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COMMUNICATIONS. THE BACKGROUND SCENARIO SHOULD LEAD UP TO A SITUATION WHERE COMPETING REQUIREMENTS WOULD REQUIRE ADVICE AND ASSISTANCE OF CERTAIN MEMBERS OF THE ACTICE, DSA, OR BOCCA.

3) DIESEL AND JET FUELS - IN VIEW OF THE PLANNED EXERCISE PROBLEM OF TRANSPORTING REQUIREMENTS BETWEEN THE NORTH AMERICAN MEMBERS OF THE ALLIANCE AND THE EUROPEAN MEMBERS WE ARE OF THE OPINION THAT SHORTAGES IN DIESEL FOR SHIPPING AND JET FUEL FOR AIRLIFT WOULD OFFER AN EXERCISE CHOKE POINT. THIS IS IDEAL FOR EXERCISING REQUIRED, ESSENTIAL COOPERATION BETWEEN THE MEMBERS, WITH IMPACT ON ALL MEMBERS.

4) AMMUNITION - ALTHOUGH THIS REQUIREMENT IS PRIMARILY

MILITARY AND POLITICAL, IT PLACES SUCH A HEAVY, HIGH PRIORITY, TIME SENSITIVE DEMAND ON TRANSPORT THAT CIVIL TRANSPORTATION REQUIREMENTS WILL BE SIGNIFICANTLY AFFECTED BY TRADE-OFFS REQUIRED. AGAIN, IT IS ESSENTIAL THAT WE LEARN TO COPE WITH THE TRADE-OFF PROBLEM BETWEEN CIVIL NEEDS AND MILITARY NEEDS OF EQUAL TIME SENSITIVITY.

NOTE: THE REMAINING ITEMS ARE LESS ESSENTIAL, GIVEN THE TIME FRAME CONSTRAINTS OF THE EXERCISE.

5) PREPARE TO ACTIVATE THE CENTRAL SUPPLY AGENCY (CSA) - THE PREPARATIONS TO ACTIVATE ONE OF THE NCWA'S WILL BE USEFUL TO EXERCISE AND TO SEE HOW WELL OUR PROCEDURES HOLD UP. WE SUGGEST THAT THE PREPARATION PROCEDURES BE TESTED.

6) COPPER AND CHROME - ALTHOUGH THE TIME PHASING OF THIS EXERCISE MAY NOT LEND ITSELF TO THE LONG RANGE RAW MATERIALS RELATIONSHIP TO PRODUCTION, SOMETHING MAY BE LEARNED BY PLAYING SHORTAGES AND ALTERNATE SOURCES ON THESE TWO ESSENTIAL RAW MATERIALS.

7) BALL BEARINGS ARE A KEY INDUSTRIAL PRODUCT AND THERE MAY BE SOME LESSONS TO BE LEARNED BY PLAYING SHORTAGES OF THIS SINGLE ESSENTIAL INDUSTRIAL BUILDING BLOCK.

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8) OUR ORIGINAL PROPOSAL (ANNEX 1 TO AC/237-D/137) TO INCLUDE INTERNATIONAL TRADE MECHANISMS IN EXERCISE PLAY REMAINS VALID. HOWEVER, WE ARE NOT ADAMANT AS TO ITS NECESSITY. WHILE IT IS DESIRABLE TO AT LEAST RAISE THIS ISSUE DURING THE EXERCISE TO DEMONSTRATE GAP IN CURRENT PLANNING, OTHER NATIONS MAY WELL NOT CONSIDER IT APPROPRIATE TO COVER. YOU MAY THEREFORE USE YOUR DISCRETION AND ELIMINATE IT IF SIGNIFICANT OPPOSITION DEVELOPS. END FYI.

5. ITEM IV: N/A.

6. ITEM V: WE WOULD HOPE NEXT HLEPG MEETING COULD BE HELD VERY CLOSE TO SEPTEMBER, OR MORE LIKELY OCTOBER, SCEPC DATES IN VIEW OF TRAVEL FUNDS PROBLEM.

7. ITEM VI: NONE.

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